UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4 ATLANTA, GEORGIA

In the Matter of:
Nufarm Americas Inc.
Respondent.

Docket No. FIFRA-04-2020-0709(b)

CONSENT AGREEMENT

I. NATURE OF ACTION

- This is an administrative penalty assessment proceeding brought under Section 14(a) of the Federal Insecticide, Fungicide, and Rodenticide Act, as amended, 7 U.S.C. § 136*l*(a) (FIFRA or the Act), and Sections 22.13(b) and 22.18 of the Consolidated Rules of Practice Governing Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules), as codified at Title 40 of the Code of Federal Regulations (C.F.R.) Part 22.
- 2. This Consent Agreement and the attached Final Order shall collectively be referred to as the CAFO.
- 3. Having found that settlement is consistent with the provisions of FIFRA and applicable regulations, the Parties have agreed to settle this action pursuant to 40 C.F.R. § 22.18 and consent to the entry of this CAFO without adjudication of any issues of law or fact herein.

II. PARTIES

4. Complainant is the Director, Enforcement and Compliance Assurance Division, Region 4, who has been delegated the authority on behalf of the Administrator of the United States Environmental Protection Agency (EPA) to enter into this CAFO pursuant to 40 C.F.R. Part 22 and Section 14(a) of FIFRA, 7 U.S.C. § 136*l*(a).

5. Respondent is Nufarm Americas Inc., a company doing business in the State of Illinois, and which imports products into Region 4 Port of Entries. Respondent's facility is located at 11901 South Austin Avenue, Alsip, Illinois 60803. This proceeding pertains to product imported by Respondent into the Port of Savannah, Georgia (Facility).

III. GOVERNING LAW

- 6. Respondent is a "person" as defined by Section 2(s) of FIFRA, 7 U.S.C. § 136(s), and as such is subject to FIFRA and the regulations promulgated thereunder.
- 7. Pursuant to 40 C.F.R. § 167.20(a)(1), any establishment where a pesticidal product is produced must be registered with the Administrator of the EPA. Registration of an establishment with the Agency activates a unique, site specific registration number known as the EPA Establishment Number (EPA Est. No.) which is issued to the applicant pursuant to 40 C.F.R. § 167.20(d).
- 8. Pursuant to Section 7(a) of FIFRA, 7 U.S.C. § 136e(a), no person shall produce any pesticide in any State unless the establishment in which it is produced is registered with the Administrator of the EPA.
- 9. Pursuant to Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), it is unlawful for any person to distribute or sell to any person any pesticide that is misbranded.
- Pursuant to Section 2(q)(1)(A) of FIFRA, 7 U.S.C. § 136(q)(1)(A), a pesticide is "misbranded" if its labeling bears any statement, design or graphic representation relative thereto or to its ingredients which is false or misleading in any particular.
- 11. A "pest" is defined in Section 2(t) of FIFRA, 7 U.S.C. § 136(t), as any insect, rodent, nematode, fungus, weed, or any other form of terrestrial or aquatic plant or animal life or virus, bacteria, or other micro-organism (except viruses, bacteria, or other microorganisms on or in living man or other living animals) which the Administrator declares to be a pest under Section 25(c)(1) of FIFRA, 7 U.S.C. § 136w(c)(1).
- 12. The term "pesticide" is defined at Section 2(u) of FIFRA, 7 U.S.C.§ 136(u), to mean, any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest.
- 13. The term "establishment" is defined at Section 2(dd) of FIFRA, 7 U.S.C. § 136(dd) and 40 C.F.R. § 167.3, to mean, any place where a pesticide or device or active ingredient used in producing a pesticide is produced, or held, for distribution or sale.
- 14. The term "produce" is defined by Section 2(w) of FIFRA, 7 U.S.C. § 136(b), and 40 C.F.R. § 167.3, to mean in part, to manufacture, prepare, compound, propagate, or process any pesticide or active ingredient used in producing a pesticide or to package, repackage, label, relabel or otherwise change the container of any pesticide.
- 15. The term "to distribute or sell" as defined by Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), includes to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for *Consent Agreement and Final Order, Docket No.* FIFRA-04-2020-0709(b) Page 2 of 14

shipment, ship, deliver for shipment, or to release for shipment.

- 16. Pursuant to Section 17(c) FIFRA, 7 U.S.C. § 1360(c) and the regulations at 19 C.F.R. § 12.112, an importer (or its agent) desiring to import pesticides into the United States is required to submit to the EPA Administrator a Notice of Arrival of Pesticides and Devices (NOA) [EPA Form 3540-1] prior to the arrival of the shipment(s) into the United States, or, as an alternative to submitting a NOA, the importer or its agent may file an entry via the U.S. Customs and Border Protection's (CBP) Automated Commercial Environment (ACE) Data Processing System.
- 17. Pesticides that are sold and distributed in the United States are required to be registered with the EPA, pursuant to Section 3 of FIFRA, 7 U.S.C. § 136a, and 40 C.F.R. § 152.15.
- 18. Civil penalties under Section 14(a) of FIFRA, 7 U.S.C. § 136/(a) may be assessed by administrative order.

IV. FINDINGS OF FACTS

- 19. On or around August 19, 2019, the licensed customs broker, Expeditors, filed an entry via the CBP ACE Data Processing System and uploaded into the ACE Document Imaging System (DIS) a copy of the product label on behalf of Nufarm for the importation of 360 drums of the pesticide product, Fluroxypyr Technical (II) (EPA Reg. No. 35935-77) under Entry Number 231-02248396. The information provided to the EPA through the CBP ACE System indicated that the shipment of Fluroxypyr Technical (II) was scheduled to arrive at the Port of Savannah, Georgia on August 19, 2019.
- 20. On or around August 20, 2019, Expeditors filed an entry via the CBP ACE Data Processing System and uploaded into the ACE DIS a copy of the product label on behalf of Nufarm for the importation of a second shipment of 360 drums of the pesticide product Fluroxypyr Technical (II) (EPA Reg. No. 35935-77) under Entry Number 231-02224629. The information provided to the EPA Region 4 through the CBP ACE System indicated that the shipment of Fluroxypyr Technical (II) was scheduled to arrive at the Port of Savannah, Georgia on August 19, 2019.
- 21. On August 20, 2019, after reviewing the label that was uploaded, the EPA informed Expeditors and Nufarm by email that the label submitted via DIS for the Fluroxypyr Technical (II) pesticide product did not correspond with the pesticide's most current EPA-approved pesticide master label. More specifically, the label was an old version that matched the label approved by the EPA on February 14, 2014, and not the revised label approved by the EPA on October 10, 2017. On August 26, 2019, Nufarm informed the EPA that the wrong label had been uploaded to DIS, and then proceeded to provide the EPA with what was purported to be the correct label affixed to the drums.
- 22. On August 29, 2019, the EPA informed Expeditors and Nufarm by email that the EPA Establishment Number listed on the second label that Nufarm had provided to the EPA did not list a valid establishment number. On September 5, 2019, Nufarm stated "the label identified EPA Est. No. 72591-CHN-1, instead of EPA Est. No. 72951-CHN-1." On

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September 5, 2019, Nufarm requested permission to relabel the drums to correct the establishment number at Outsource Logistics, located at 5849 Production Way, Valdosta, Georgia 31606 (EPA Est. No. 87489-GA-1).

- 23. On September 20, 2019, the EPA conditionally released the two entries of drums, which allowed Nufarm to transport the drums to Outsource Logistics and requested that Nufarm submit a signed statement certifying the initial condition of each shipment and photographs of the shipments upon arrival. On October 9, 2019, Nufarm provided the photographs and a certification letter to the EPA, and on October 9, 2019, the-EPA notified Nufarm that they could proceed to relabel the 720 drums.
- 24. In response to, and as allowed by the Conditional Release, Nufarm relabeled the 720 drums of the pesticide product Fluroxypyr Technical (II) at Outsource Logistics. On October 14, 2019, Nufarm provided photographs and a certification letter showing that the drums of the pesticide product had been relabeled in compliance with the Conditional Release. After reviewing the certification and photographs and verifying that the drums had been properly relabeled and were in compliance with FIFRA, the EPA advised Nufarm by email on October 15, 2019, that entry 231-02224629 and 231-02248396 had been given a "May Proceed" status in CBP's ACE system and that Nufarm could distribute, sell and use the pesticide products.

V. ALLEGED VIOLATIONS

- 25. The EPA alleges that Nufarm violated Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), on at least two occasions and is therefore subject to the assessment of a civil penalty under Section 14(a) of FIFRA, 7 U.S.C. § 136l(a).
- 26. Section 14(a) of FIFRA, 7 U.S.C. § 136*l*(a), in conjunction with 40 C.F.R. Part 19 Adjustment of Civil Monetary Penalties for Inflation, authorizes the assessment of a civil penalty.

VI. STIPULATIONS

- 27. The issuance of this CAFO simultaneously commences and concludes this proceeding. 40 C.F.R. § 22.13(b).
- 28. For the purpose of this proceeding, as required by 40 C.F.R. § 22.18(b)(2), Respondent:
 - (a) admits that the EPA has jurisdiction over the subject matter alleged in this CAFO;
 - (b) neither admits nor denies the factual allegations set forth in Section IV (Findings of Facts) of this CAFO;
 - (c) consents to the assessment of a civil penalty as stated below;
 - (d) consents to the conditions specified in this CAFO;

- (e) waives any right to contest the alleged violations of law set forth in Section V (Alleged Violations) of this CAFO; and
- (f) waives its rights to appeal the Final Order accompanying this CAFO.
- 29. For the purpose of this proceeding, Respondent:
 - (a) agrees that this CAFO states a claim upon which relief may be granted against Respondent;
 - (b) acknowledges that this CAFO constitutes an enforcement action for purposes of considering Respondent's compliance history in any subsequent enforcement actions;
 - (c) waives any right it may possess at law or in equity to challenge the authority of the EPA to bring a civil action in a United States District Court to compel compliance with the CAFO, and to seek an additional penalty for such noncompliance, and agrees that federal law shall govern in any such civil action;
 - (d) by executing this CAFO, certifies to the best of its knowledge that Respondent is currently in compliance with all relevant requirements of FIFRA and its implementing regulations, and that all violations alleged herein, which are neither admitted nor denied, have been corrected;
 - (e) waives any right it may have pursuant to 40 C.F.R. § 22.8 to be present during any discussions with, or to be served with and reply to, any memorandum or communication addressed to the EPA officials where the purpose of such discussion, memorandum, or communication is to persuade such official to accept or issue this CAFO; and
 - (f) agrees comply with the terms of the CAFO.
- 30. In accordance with 40 C.F.R. § 22.5, the individuals named in the certificate of service are authorized to receive service related to this proceeding.

VII. TERMS OF PAYMENT

- 31. Respondent consents to the payment of a civil penalty, which was calculated in accordance with Section14(a) of FIFRA, 7 U.S.C. § 136*l*(a), in the amount of \$11,700.00, which is to be paid within thirty (30) calendar days of the effective date of this CAFO.
- 32. Payment(s) shall be made by cashier's check, certified check, by electronic funds transfer (EFT), or by Automated Clearing House (ACH) (also known as REX or remittance express). If paying by check, the check shall be payable to: Treasurer, United States of America, and the Facility name and docket number for this matter shall be referenced on the face of the check. If Respondent sends payment by the U.S. Postal Service, the payment shall be addressed to:

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United States Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, Missouri 63197-9000

If Respondent sends payment by non-U.S. Postal express mail delivery, the payment shall be sent to:

U.S. Bank Government Lockbox 979077 U.S. EPA Fines & Penalties 1005 Convention Plaza Mail Station: SL-MO-C2-GL St. Louis, Missouri 63101 Contact Number: (314) 425-1819

If paying by EFT, Respondent shall transfer the payment to:

Federal Reserve Bank of New York ABA: 021030004 Account Number: 68010727 SWIFT address: FRNYUS33 33 Liberty Street New York, New York 10045 Field Tag 4200 of the Fedwire message should read: "D 68010727 Environmental Protection Agency"

If paying by ACH, Respondent shall remit payment to:

US Treasury REX / Cashlink ACH Receiver ABA: 051036706 Account Number: 310006, Environmental Protection Agency CTX Format Transaction Code 22 – checking Physical location of US Treasury facility: 5700 Rivertech Court Riverdale, Maryland 20737 Contact: Craig Steffen (513) 487-2091 REX (Remittance Express): 1-866-234-5681

33. Respondent shall send proof of **payment**, within 24 hours of payment of the civil penalty, to:

Regional Hearing Clerk U.S. EPA Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303-8960

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Kimberly Tomczak Chemical Safety Section Enforcement and Compliance Assurance Division U.S. EPA Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303-8960 tomczak.kimberly@epa.gov

- 34. "Proof of payment" means, as applicable, a copy of the check, confirmation of credit card or debit card payment, confirmation of wire or automated clearinghouse transfer, and any other information required to demonstrate that payment has been made according to the EPA requirements, in the amount due, and identified with the Facility name and Docket No. **FIFRA-04-2020-0709(b)**.
- 35. Pursuant to 31 U.S.C. § 3717, 31 C.F.R. § 901.9, and 40 C.F.R. § 13.11, if Respondent fails to remit the civil penalty as agreed to herein, the EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the costs of processing and handling the delinquent claim. Accordingly, the EPA may require the Respondent to pay the following amounts on any amount overdue:
 - (a) <u>Interest</u>. Interest will begin to accrue on the civil penalty from the Effective Date of this CAFO. If the civil penalty is paid within 30 days of the effective date of this CAFO, interest is waived. However, if the civil penalty is not paid in full within 30 days of the effective date of this CAFO, from the date that the EPA first mails notice to the Respondent that a stipulated penalty is due, Interest will continue to accrue on any unpaid portion until the unpaid portion of the penalty and accrued Interest is paid. Interest will be assessed at the rate of the United States Treasury tax and loan rate, as established by the Secretary of the Treasury, in accordance with 31 U.S.C. § 3717(a)(1), 31 C.F.R. § 901.9(b), and 40 C.F.R. § 13.11(a).
 - (b) <u>Non-Payment Penalty</u>. On any portion of a civil penalty more than ninety (90) calendar days past due, Respondent must pay a non-payment penalty of not more than six percent (6%) per annum, which will accrue from the date the penalty payment became due and is not paid, as provided in 31 U.S.C. § 3717(e)(2) and 31 C.F.R. § 901.9(d). This non-payment penalty is in addition to charges which accrue or may accrue under subparagraphs (a) and (c) and will be assessed monthly. 40 C.F.R. § 13.11(c).
 - (c) <u>Monthly Handling Charge</u>. Respondent must pay a late payment handling charge to cover the administrative costs of processing and handling the delinquent claim, based on either actual or average cost incurred. 31 C.F.R. § 901.9(c), and 40 C.F.R. § 13.11(b). Administrative costs will be assessed monthly throughout the period the debt is overdue except as provided by 40 C.F.R. § 13.12.

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and

- 36. If Respondent fails to timely pay any portion of the penalty assessed under this CAFO, pursuant to Section 14 (a)(5) of FIFRA 7 U.S.C.§ 136*l*(a)(5), EPA may:
 - (a) refer the debt to a credit reporting agency or a collection agency pursuant to Section 14(a) of FIFRA 7 U.S.C.§ *136l*(a), 40 C.F.R. §§ 13.13 and 13.14;
 - (b) collect the debt by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds, 40 C.F.R. Part 13, Subparts C and H;
 - (c) suspend or revoke Respondent's licenses or other privileges, or suspend or disqualify Respondent from doing business with the EPA or engaging in programs the EPA sponsors or funds, 40 C.F.R. § 13.17; and/or
 - (d) request that the Attorney General bring a civil action in the appropriate district court to recover the amount assessed pursuant to Section 14(a)(5) of FIFRA, 7 U.S.C.§ 136l(a)(5).
- 37. Penalties paid pursuant to this CAFO shall not be deductible for purposes of federal taxes.

VIII. EFFECT OF CAFO

- 38. In accordance with 40 C.F.R. § 22.18(c), Respondent's full compliance with this CAFO shall only resolve Respondent's liability for federal civil penalties for the violations and facts specifically alleged above.
- 39. Full payment of the civil penalty, as provided in Section VII (Terms of Payment), shall not in any case affect the right of the EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. 40 C.F.R. § 22.18(c),
- 40. Any violation of this CAFO may result in a civil judicial action for civil penalties as provided in Section 14(a) of the Act, 42 U.S.C. § 136*l*(a), as well as criminal sanctions as provided in Section 14(b) of the Act, 42 U.S.C. § 136*l*(b). The EPA may use any information submitted under this CAFO in an administrative, civil judicial, or criminal action.
- 41. Nothing in this CAFO shall relieve Respondent of the duty to comply with all applicable provisions of FIFRA and other federal, state, or local laws or statutes, nor shall it restrict the EPA's authority to seek compliance with any applicable laws or regulations, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit, except as expressly provided herein.
- 42. Nothing herein shall be construed to limit the power of the EPA to undertake any action against Respondent or any person in response to conditions that may present an imminent and substantial endangerment as provided under the Act.

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- 43. The terms, conditions, and compliance requirements of this CAFO may not be modified or amended except upon the written agreement of both Parties, and approval of the Regional Judicial Officer.
- 44. The provisions of this CAFO shall apply to and be binding upon Respondent and its officers, directors, employees, agents, trustees, servants, authorized representatives, successors, and assigns.
- 45. Any change in the legal status of the Respondent, or change in ownership, partnership, corporate or legal status relating to the Facility, will not in any way alter Respondent's obligations and responsibilities under this CAFO.
- 46. By signing this Consent Agreement, Respondent acknowledges that this CAFO will be available to the public and agrees that this CAFO does not contain any confidential business information or personally identifiable information.
- 47. By signing this Consent Agreement, the Complainant and the undersigned representative of Respondent each certify that he or she is fully authorized to execute and enter into the terms and conditions of this CAFO and has the legal capacity to bind the party he or she represents to this CAFO.
- 48. By signing this Consent Agreement, both Parties agree that each party's obligations under this CAFO constitute sufficient consideration for the other party's obligations.
- 49. By signing this Consent Agreement, Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and continues to be, true, accurate, and complete for each such submission, response, and statement. Respondent acknowledges that there are significant penalties for submitting false or misleading information, including the possibility of fines and imprisonment for knowing submission of such information, under 18 U.S.C. § 1001.
- 50. The EPA also reserves the right to revoke this CAFO and settlement penalty if and to the extent that the EPA finds, after signing this CAFO, that any information provided by Respondent was materially false or inaccurate at the time such information was provided to the EPA. If such false or inaccurate material was provided, the EPA reserves the right to assess and collect any and all civil penalties for any violation described herein. The EPA shall give Respondent notice of its intent to revoke, which shall not be effective until received by Respondent in writing.
- 51. It is the intent of the parties that the provisions of this CAFO are severable. If any provision or authority of this CAFO or the application of this CAFO to any party or circumstances is held by any judicial or administrative authority to be invalid or unenforceable, the application of such provisions to other parties or circumstances and the remainder of the CAFO shall remain in force and shall not be affected thereby.
- 52. Unless specifically stated otherwise in this CAFO, each party shall bear its own attorney's fees, costs, and disbursements incurred in this proceeding.

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IX. EFFECTIVE DATE

53. This CAFO shall become effective upon execution of the Final Order by the Regional Judicial Officer on the date of filing with the Hearing Clerk.

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Complainant and Respondent will Each Sign on Separate Pages

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The foregoing Consent Agreement In the Matter of Nufarm Americas Inc.., Docket Number FIFRA-04-2020-0709(b) Is Hereby Stipulated, Agreed and Approved for Entry.

FOR RESPON	DENT:
h	4/24/2020
Signature	Date
Printed Name:	BRENDAN DECK
Title:	PREJIDENT
Address:	11901 STH AVSTIN AVE
	ALSIP 60803, 12

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The foregoing Consent Agreement In the Matter of Nufarm Americas Inc.., Docket Number FIFRA-04-2020-0709(b) Is Hereby Stipulated, Agreed and Approved for Entry.

FOR COMPLAINANT:

Date:

Carol L. Kemker Director Enforcement and Compliance Assurance Division U.S. Environmental Protection Agency, Region 4

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4

In the Matter of:

Nufarm Americas Inc.

Docket No. FIFRA-04-2020-0709(b)

FINAL ORDER

Respondent.

The Regional Judicial Officer is authorized to ratify this Consent Agreement which memorializes a settlement between Complainant and Respondent. 40 C.F.R. §§ 22.4(b) and 22.18(b)(3). The foregoing Consent Agreement is, therefore, hereby approved, ratified and incorporated by reference into this Final Order in accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits*, 40 C.F.R. Part 22.

The Respondent is hereby ORDERED to comply with all of the terms of the foregoing Consent Agreement effective immediately upon filing of this Consent Agreement and Final Order with the Regional Hearing Clerk. This Final Order disposes of this matter pursuant to 40 C.F.R. \S 22.18 and 22.31.

BEING AGREED, IT IS SO ORDERED this _____ day of _____, 20___.

Tanya Floyd Regional Judicial Officer

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CERTIFICATE OF SERVICE

I certify that the foregoing "Consent Agreement" and "Final Order," in the Matter of **Nufarm Americas, Inc.**, Docket No. **FIFRA-04-2020-0709(b)**, were filed and copies of the same were emailed to the parties as indicated below.

Via email to all parties:

To Respondent: Mr. Thomas Ryan, Attorney at Law, thomas.ryan@nufarm.com

To EPA: Kimberly Tomczak, Life Scientist, <u>tomczak.kimberly@epa.gov</u> Lynda Crum, Associate Regional Counsel, <u>crum.lynda@epa.gov</u>

Date

Patricia A. Bullock, Regional Hearing Clerk U.S. EPA Region 4 61 Forsyth Street, SW Atlanta, Georgia 30303-8960 (404) 562-9511